

**MINUTES OF A MEETING OF THE COUNCIL
HELD AT COUNCIL CHAMBER - CITY HALL,
BRADFORD
ON TUESDAY, 12 DECEMBER 2017**

Commenced 4.00 pm
Concluded 7.45 pm

PRESENT

The Lord Mayor (Councillor) and Councillors:

LABOUR

A Ahmed	Akhtar	Amran	Azam
Bacon	Berry	Dodds	Duffy
Dunbar	Engel	Farley	Ferriby
Green	Greenwood	Hinchcliffe	Abid Hussain
Arshad Hussain	S Hussain	T Hussain	Iqbal
Jabar	Jamil	Johnson	H Khan
I Khan	Lal	Lee	Mohammed
Mullaney	Nazir	Peart	Pullen
Ross-Shaw	Salam	Shabbir	Shafiq
Shaheen	M Slater	V Slater	Swallow
Tait	Thirkill	Thornton	Wainwright
Warburton	Watson		

CONSERVATIVE

Ali	Barker	Brown	Cooke
Davies	Ellis	Heseltine	Pennington
M Pollard	Poulsen	Riaz	Rickard
Senior	Shaw	BM Smith	D Smith
Townend			

**LIBERAL DEMOCRAT
AND INDEPENDENT**

R Ahmed	Fear	Griffiths	N Pollard
Reid	Stubbs	J Sunderland	R Sunderland
Ward			

**BRADFORD
INDEPENDENTS**

GREEN

H Hussain
Love
Warnes

INDEPENDENTS

Hawkesworth

**QUEENSBURY
INDEPENDENT**

L Cromie
P Cromie

INDEPENDENT

UKIP

K Hussain
Sajawal

The Lord Mayor in the Chair

Apologies:

55. DISCLOSURES OF INTEREST

The following disclosures on matters under consideration were made:

Member Question Time – Question 15 (Minute 64)

During the meeting Councillors Berry, Dunbar and Dale Smith declared an interest as governors of Bradford College.

Member Question Time – Question 34 (Minute 64)

During the meeting all Members and alternates on the Regulatory and Appeals Committee declared an interest as having considered the Priestthorpe Annex building in their role as Trustees.

Motion – Early Help Informed Consultation (Minute 71)

Councillors Berry and Imran Khan declared an interest as having a relative working in early years provision; Councillor Mullaney as being employed in early years and child care, and during the meeting Councillor Dale Smith as a governor at Canterbury Nursery School.

Motion – Clean Air Zones (Minute 72)

Councillors Salam and Shabbir declared an interest as licenced Private Hire drivers.

Motion – The District takes a stand against dangerous driving (Minute 75)

Councillors Farley and Khadim Hussain declared an interest as magistrates and Councillor Akhtar as working for the West Yorkshire Police Casualty Reduction Bureau.

Motion – Bradford demands the return of all monies taken from our District's schools by Wakefield City Academies Trust (WCAT) (Minute 76)

Councillors Jamil declared an interest as a governor at Hanson School, a school that was working with the Trust and Councillor M Pollard as a member of a local governing body of an academy in the District sponsored by WCAT.

The disclosures were made on the basis of transparency and those Members remained in the meeting during consideration and voting on the items.

ACTION: City Solicitor

56. MINUTES

Resolved -

That the minutes of the meeting held on 17 October 2017 be signed as a correct record.

57. APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Gibbons, Imran Hussain, Mallinson, Miller, Morris, Naylor, Stelling and Whiteley.

58. WRITTEN ANNOUNCEMENTS FROM THE LORD MAYOR (Standing Order 4)

ANNUAL CAROL SERVICE FOR THE CITY

The Lord Mayor invited everyone to join him on 18 December 2017 at Bradford Cathedral for the annual Carol Service for the City.

COLLECTION FOR HOMELESS PEOPLE

In addition to the usual food bank collection at this Council meeting Members were encouraged to donate items to help homeless people in the district.

SEASON'S GREETINGS

The Lord Mayor extended warm greetings of the season to all Members and Officers of the Council wishing everyone a peaceful and relaxing Christmas and a happy and healthy New Year. Gratitude was shown for the support given by elected members to the Lord Mayor's Appeal during the first six months for the Down Syndrome Training and Support Service and the Wishing Well Appeal.

59. INSPECTION OF REPORTS AND BACKGROUND PAPERS

There were no restricted documents.

60. PETITIONS (Standing Order 11)

Regency Court and Walker Drive – Request to close walkway

Resolved –

That the petition be referred to the Bradford West Area Committee.

Refuse Collection Arrangements

The petitioners were not in attendance so in accordance with Standing Order 11.5 the petition could not be received.

Funding of Duke of Edinburgh Award Sessions in Edinburgh.

Resolved –

That at the request of the lead petitioner this petition be deferred to the next meeting of Council.

Oastler Road Car Park

Resolved –

That the petition be referred to the Executive.

Reducing Speeding on Reevy Crescent, Buttershaw

Resolved –

That it be noted that at the request of the lead petitioner this petition will now be dealt with at officer level.

ACTION: *City Solicitor*

61. PUBLIC QUESTION TIME (Standing Order 13)

A question was asked by a member of the public and the response given by the Leader of Council is contained in **Document “G”**.

62. MEMBERSHIP OF COMMITTEES AND JOINT COMMITTEES (Standing Order 4)

Resolved –

- (1) That Councillor Sajawal be appointed to the Bradford East Area Committee in place of Councillor Jamil and Councillor Jamil be an alternate.
- (2) That Councillor Senior be appointed to the Bradford South Area Committee in place of Councillor Thornton and Councillor Thornton be an alternate.
- (3) That Councillor Khadim Hussain be appointed to the Keighley Area Committee in place Councillor Morris.
- (4) That Councillor Hawarun Hussain be appointed to the Shipley Area Committee in place of Councillor Ross-Shaw and Councillor Ross-Shaw be an alternate.
- (5) That Councillor Rachel Sunderland replace Councillor Fear as an alternate on the Environment and Waste Management Overview and Scrutiny Committee.

ACTION: *City Solicitor*

63. REPORT BY THE LEADER OF COUNCIL

Council Document “H” details the verbal questions from Members to the Leader of Council and the answers given on the matters contained in the Leader of Council’s written report.

64. MEMBER QUESTION TIME (Standing Order 12)

Council Document “K” details the questions from Members to the Leader of Council and Portfolio Holders and the answers given.

65. RECOMMENDATIONS FROM THE EXECUTIVE - LOCAL PLAN - BRADFORD CITY CENTRE AREA ACTION PLAN (AAP) AND SHIPLEY AND CANAL ROAD CORRIDOR AAP - PLANNING INSPECTOR'S REPORT AND ADOPTION

Previous reference: Executive Minute 32 (2017/18)

The Council was in the process of preparing a new Local Plan which would replace the current statutory development plan for Bradford District (the Replacement Unitary Development Plan). The first of the Local Plan documents, the Core Strategy, was adopted at the meeting of Council on 18 July 2017. The Bradford City Centre AAP and Shipley and Canal Road Corridor AAP provide the planning policy frameworks for determining future planning applications over the next 15 years in these priority regeneration and growth areas in conformity with the policies in the adopted Core Strategy. The AAPs were approved by Full Council on 20 October 2015 for submission to government for examination. Following publication for representations an examination was held with a government appointed Inspector.

On 7 November 2017 the Executive considered the report of the Strategic Director, Place (**Executive Document “AF”**) as the Council had received the Planning Inspector’s Final Report and recommendations on the two AAPs. The Inspector had considered all the matters before her including the plan, the evidence underpinning it, and the objections and representations made and the published modifications. In her report the Inspector concluded that the Plan can be considered to be legally compliant and sound, providing a limited set of Main Modifications were made to the plan as submitted and were ready for adoption by the Council.

Resolved –

- (1) That the Bradford City Centre Area Action Plan be formally adopted as approved by Full Council on 20 October 2015 and submitted to the government for examination with the Main Modifications contained in Appendix 2, as proposed by the Inspector pursuant to Section 23 of the Planning and Compulsory Purchase Act 2004.**
- (2) That the Shipley & Canal Road Corridor Area Action Plan be formally adopted as approved by Full Council on 20 October 2015 and submitted to the government for examination with the Main Modifications contained in Appendix 3, as proposed by the Inspector pursuant to Section 23 of the Planning and Compulsory Purchase Act 2004.**
- (3) That the Assistant Director (Planning Transportation and Highways) in consultation with the relevant Portfolio Holder be authorised to make other minor amendments of redrafting or of a similar nature as**

may be necessary prior to formal publication of both AAPs.

ACTION: *Strategic Director Place*

66. RECOMMENDATION FROM THE HEALTH AND SOCIAL CARE OVERVIEW AND SCRUTINY COMMITTEE - DEMENTIA FRIENDLY COMMUNITIES

On 26 October 2017 the Health and Social Care Overview and Scrutiny Committee received a presentation on Dementia Friendly Communities (DFC) providing background to the programme and history of DFC work in the Bradford district and indicating ways to support this work including looking at how this Council could become dementia friendly. The Committee resolved:

- (1) That everyone who attended the meeting to contribute to the presentation be thanked for their input.
- (2) That, when the audit of dementia related activity is finalised it be circulated to the Committee through the Chair.
- (3) That the Strategic Director, Health and Wellbeing be requested to collate information on staff working on dementia related activity across the Council in order to facilitate a more joined up approach.
- (4) **That it be recommended to Council that it be mandatory for all elected Members to undertake Dementia Friends training.**

An amendment was moved by Councillor Greenwood and it was,

Resolved –

Council notes:

Dementia is something that an increasing number of our elderly population are suffering from. Bradford has a good track record in diagnosing cases of dementia in good time. Bradford has a diagnosis rate of 81.3% compared to the national average of 67.9%

- **That since the motion brought by Cllr Mark Shaw to this Chamber on Dementia many councillors in this Chamber have completed training to become Dementia Friends.**
- **That this training has been positively received by all and should be further promoted by organising a further training session in City Hall in the new year. Councillor Aneela Ahmed to become Dementia Champion to support the training of members in this area.**
- **We invite all those councillors who have completed the training to advise the Training Manager of Council so that numbers can be gathered and suitable training for the remainder of Council be organised.**

ACTION: *Director of HR (Member Development Manager)/Strategic Director Health and Wellbeing*

67. RECOMMENDATIONS FROM THE GOVERNANCE AND AUDIT COMMITTEE - ANNUAL TREASURY MANAGEMENT REPORT 2016/17

On 30 November 2017 the Governance and Audit Committee considered the report of the Strategic Director Corporate Services (Governance and Audit Committee Document “Q”) showing the Council’s Treasury Management activities for the year ending 31 March 2017. The Committee resolved that the report be revised to include a suggestion made at the meeting (sentence at paragraph 2.6 explaining why rescheduling debt would not be financially viable) and referred the report to Council for adoption.

Resolved –

That the revised Annual Treasury Management Report 2016/17 Document “I” be adopted.

ACTION: Strategic Director Corporate Services

68. RECOMMENDATIONS FROM THE GOVERNANCE AND AUDIT COMMITTEE - TREASURY MANAGEMENT MID-YEAR REVIEW UP TO 30 SEPTEMBER 2017

On 30 November 2017 the Governance and Audit Committee considered the report of the Strategic Director Corporate Services (Governance and Audit Committee Document “R”) showing the Council’s Treasury Mid Year Review up to 30 September 2017. The Committee resolved that the changes to the Treasury policy set out in section 2.6.2 of Document “R” be noted and the revised report which included further information on the new regulation on the CIPFA Code out for consultation be referred to Council for adoption.

Resolved –

That the changes to the Treasury policy set out in Document “J” be adopted.

ACTION: Strategic Director Corporate Services

69. RECOMMENDATIONS FROM THE GOVERNANCE AND AUDIT COMMITTEE - CODE OF CORPORATE GOVERNANCE

On 30 November 2017 the Governance and Audit Committee considered the report of the Strategic Director Corporate Services (**Governance and Audit Committee Document “T”**) containing the amended and updated Code of Corporate Governance which sets out how the Council will meet and demonstrate its commitment to good Corporate Governance.

Resolved –

(1) That the amended and updated Code of Corporate Governance be approved and adopted.

(2) That it be noted that the amended code will be used to help test the effectiveness of the Council’s Governance Arrangements in order to

inform the production of the Annual Governance Statement.

ACTION: *Strategic Director Corporate Services*

70. DEPUTY LORD MAYOR

A motion was moved by Councillor Cooke.

An amendment, as set out in the resolution below, was moved by Councillor Hinchcliffe and was carried.

Resolved –

Council notes:

The removal of the Office of Deputy Lord Mayor for budgetary reasons and that staff hours in this team have now been reduced resulting in a budget saving of £19,000. Staff are working very hard to cope with the diaries of a Lord Mayor as well as a Deputy Lord Mayor albeit doing less engagements overall.

The hectic workload of the Lord Mayor along with the lack of sickness absence cover should the Mayor be unavailable for any length of time, with no Deputy in place.

Council asks that the relevant officers:

- **Focus on maintaining one diary for Civic duties for the Lord Mayor alone but appoint a Deputy who can step in should the Lord Mayor be unavailable due to sickness or absence but not keep a separate diary section of engagements for the Deputy Lord Mayor.**
- **Find £1,780 for the special responsibility allowance to cover the personal costs of the Deputy Lord Mayor by further reducing the non-staffing budget for events in the Lord Mayor's office**

ACTION: *City Solicitor*

71. EARLY HELP INFORMED CONSULTATION

A motion was moved by Councillor Ward.

An amendment, as set out in the resolution below, moved by Councillor Val Slater was carried.

An amendment was also moved by Councillor Love.

Resolved –

The Council notes it is facing unprecedented government cuts to its budget over the coming years and by 2020 the Council's budget will be half what it was in 2010. Despite the £256m cuts already made, the Council has invested

over £40m more in care services, yet continues to face further national austerity measures. Within Children's Services, the amount available to spend on Prevention and Early Help services will reduce by £13.3m, or more than one third, from £37.1m in 2016/17 to £23.8m in 2020. But we have to use the money we have left to the best advantage for the families who need it.

This Council notes that a report to the Executive on 11th July 2017 stated that "this report is provided to request approval to commence more detailed work along with communication and engagement with a range of stakeholders on the redesigning and remodelling of early help arrangements and services with partners". The communication material produced and used during the engagement period clearly stated this was an engagement process based around a proposed outcomes framework and was not a consultation based on organisational structures.

Another paper was presented to the Executive on 7th November considering four options for delivering Prevention and Early Help services in the future. The budget reduction and the outcomes of the engagement exercise were the basis for these options. An agreed preferred option for formal consultation with the public was decided upon. This option stresses the need for a partnership approach between agencies in Bradford to focus on Prevention and Early Help. Children's services has worked collaboratively with partners to develop the preferred proposed option.

The Council notes that the report presented to the Executive on 7th November identified 'Key services in scope for the proposed 0-19 Prevention and Early Help Service.

The Council further notes that we are now in a period of consultation and that an extensive number of consultation events have been organised with a wide range of public and partners where these issues can be discussed.

Trade Unions have meetings in the diary to have more detailed discussions about the direct job impacts on their members. Detailed consultation on structures, staffing lists, impact across affected teams / potential job losses are being carried out in line with the Council's Managing Workforce Change policy.

ACTION: Strategic Director Children's Services

72. CLEAN AIR ZONES

A motion was moved by Councillor Stubbs.

An amendment, as set out in the resolution below, moved by Councillor Val Slater was carried.

Resolved –

This Council notes that:

(1) Bradford like many cities has area of really poor air quality.

- (2) On a number of our major roads in and out of the city pollutants in the air exceed safe limit set by both the European Union and World Health Organisation
- (3) Air pollution in Bradford has a massive impact on the health of our citizens. In the young and most vulnerable it can cause permanent lung damage to babies and young children and in older people exacerbates lung and heart diseases.
- (4) The Government has set out clear targets and action that must be taken by other cities around the country but didn't insist on these actions for Bradford as we fell just below their threshold.
- (5) That a number of steps and initiatives have already been implemented to improve air quality by the Council and its partners across the district

This Council believes that:

- Everyone in our district should be able to breathe clean unpolluted air.
- That we should take achievable and sustainable steps to protect the health of all our residents

This Council Resolves to:

- Continue to work with and support bus, haulage, transport and taxi companies operating in our district to ensure that vehicles on our roads meet the highest low emissions standard via incentivisation and development control policies.
- Bid for current funding from central government to deliver work that will allow us to have a more detailed understanding of the geographical prevalence of air pollution in the district, including examining the potential impact of different interventions that might support reductions in particulate matter and nitrogen dioxide pollutants. This includes investigating the feasibility of the introduction of no idling zones.
- Continue to lobby Government to extend their efforts to improve air quality standards and ensure powers and financial support are available for local government to implement them.

ACTION: Strategic Director Health and Wellbeing

73. BRADFORD COUNCIL'S AUTUMN BUDGET RESPONSE

A motion, as set out in the resolution below, was moved by Councillor Hinchcliffe and was carried.

An amendment moved by Councillor Cooke was defeated.

Resolved –

This Council notes:

- The government is cutting its revenue support grant to Bradford Council from £183 million in 2013/14 down to zero by 2020.
- The Council's net budget in 2020 will be around half what it was in 2010 in real terms.

- We have made repeated representations to the Government to request fair funding for the services Bradford District residents rely on
- Before the Autumn Budget we wrote to the Chancellor to set out our asks for the district, including the need for significant new funding to address growing demands in children's and adults social care, a funded pay rise for local government workers and government investment in local schemes which have a proven track record of success
- In his budget of 22 November 2017 the Chancellor ignored these key issues

This Council:

- will do everything we can to keep delivering quality frontline public services to the people of Bradford District.
- needs to keep on track its delivery of the four-year budget plan and its work with partners and communities to stay sustainable once the government entirely cuts its revenue support grant by 2020
- will continue to work with other local authority partners in making the strong case to government to work with us to unlock growth and maintain valued services so this district is not left behind
- will pursue opportunities to increase our income and stimulate additional economic growth in the district

ACTION: all Strategic Directors

74. AIREDALE NHS TRUST'S PLAN FOR A SUBSIDIARY COMPANY TO TAKE OVER SERVICES

A motion, as set out in the resolution below, was moved by Councillor Engel and was carried.

Resolved –

This Council notes with grave concern the proposal by Airedale NHS Foundation Trust to form a subsidiary company to deliver a number of services including procurement and commissioning.

This Council instructs the City Solicitor to investigate the implications and legality of this proposal by consulting with the Health and Wellbeing Board and the Health and Social Care Scrutiny Panel as appropriate in relation to:

- (1) the Council's duty to promote the social, economic and environmental wellbeing of the district
- (2) the continuing role of the Health and Social Care Overview and Scrutiny Committee to review health decisions as outlined in the 2000 Local Government Act
- (3) the integration of Health and social care
- (4) the West Yorkshire and Harrogate local Health plan

and will bring a report of its findings back to the Executive for consideration.

The Council directs the Chief Executive to write to the Secretary of State for

Health outlining our concerns and requesting a review of the proposal by Airedale NHS Foundation Trust.

ACTION: *Chief Executive/Strategic Director Health and Wellbeing/City Solicitor (Committee Secretariat/Scrutiny Lead)*

75. THE DISTRICT TAKES A STAND AGAINST DANGEROUS DRIVING

A motion, as set out in the resolution below, was moved by Councillor Jabar and was carried.

Resolved –

This Council notes:

- the success of Operation Steerside in reducing speeding, lack of seatbelts, driving under the influence, mobile phone use and uninsured and unlicensed drivers
- dangerous driving continues to be a blight causing misery in all parts of our district
- Together with police, local MPs and partners Bradford is taking action to raise awareness and tackle the causes of dangerous driving through the ‘Stop the Danger Drivers’ campaign

This Council:

- Supports the actions of Judith Cummins MP who has won road safety charity Brake’s parliamentary road safety award for raising this issue on a national level
- Will work together with all local MPs, police and partners to take the campaign to the next level in tackling the issue
- Will work with partners to look at options for extending the successful enforcement and prevention activities
- Will mount a campaign in the run-up to Christmas encouraging people to stay safe at this family time.

ACTION: *Strategic Director Place*

76. BRADFORD DEMANDS THE RETURN OF ALL MONIES TAKEN FROM OUR DISTRICT’S SCHOOLS BY WAKEFIELD CITY ACADEMIES TRUST (WCAT)

A motion, as set out in the resolution below, was moved by Councillor Imran Khan and was carried.

Resolved –

This Council notes that:

WCAT was formed with Department for Education (DfE) approval, to be one of a handful of Multi-Academy Trusts (MATs) to spearhead educational improvement in the North.

Despite knowing that the Trust was in an “extremely vulnerable position as a result of inadequate governance, leadership and overall financial management” it was still encouraged to take on further additional vulnerable schools.

Prior to its collapse the Trust had transferred millions of pounds of schools' funding to its own centralised accounts. Three primary schools and two secondary schools in our district have been affected by this course of action and stand to lose over £2m of our children's money.

This Council recognises some of the good work and commitment from the DfE through the current Regional Schools Commissioner to work in partnership with the Council to improve education in Bradford. However, with regard to WCAT this council believes that the DfE has failed in its responsibilities to ensure that there is due diligence and as a result of the failure of WCAT, local children have been severely let down and significant resources have disappeared from the schooling system of Bradford.

We demand the government is transparent with the dealings with WCAT and these monies associated with WCAT are returned urgently for the benefit of children in Bradford.

We also seek urgent assurance from the Secretary of State for Education to ensure that these types of situations are not allowed to happen again. So far the DFE has remained silent on this issue and has left it to local authorities and affected schools / new sponsors to highlight the impact and broker solutions.

ACTION: Chief Executive/Strategic Director Children's Services

Lord Mayor

Note: These minutes are subject to approval as a correct record at the next meeting of the Council.

THESE MINUTES HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER